

# Public Document Pack



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## **HAM AND ST BUDEAUX AREA COMMITTEE**

**DATE: WEDNESDAY 31 MARCH 2010**  
**TIME: 6.00 PM**  
**PLACE: HALCYON METHODIST CHURCH, DINGLE ROAD,  
NORTH PROSPECT, PLYMOUTH, PL2 2PS**

**Committee Members–**  
Councillor Gordon, Chair  
Councillor Bowie, Vice Chair  
Councillors Mrs Bragg, Evans, Tuohy and Wheeler

**Co-opted Representatives**  
Mr M Clay, Mrs M Storer and Mrs S White

***Members are invited to attend the above meeting to consider the items of business overleaf.***

***Members and Officers are requested to sign the attendance list at the meeting.***

BARRY KEEL  
CHIEF EXECUTIVE

# HAM AND ST BUDEAUX AREA COMMITTEE

## PART I (PUBLIC COMMITTEE)

### AGENDA

**1. APOLOGIES**

To receive apologies for non-attendance submitted by Committee Members.

**2. DECLARATIONS OF INTEREST**

Members will be asked to make any declarations of interest in respect of items on this Agenda.

**3. MINUTES**

**(Pages 1 - 6)**

The Committee will be asked to confirm the minutes of the meeting held on 13 January 2010.

Please note any questions relating to these minutes can be asked under question time for members of the public.

**4. CHAIR'S URGENT BUSINESS**

To receive reports on business which, in the opinion of the Chair, should be brought forward for urgent consideration.

**5. POLICING ISSUES**

Representatives from the Devon and Cornwall Constabulary will report on any relevant local issues.

**6. SECTION 106 SPENDING ARRANGEMENTS FOR HAM AND ST BUDEAUX**

**(Pages 7 - 8)**

The Assistant Director for Regeneration and Development will submit a report on Section 106 spending arrangements for Ham and St Budeaux wards.

**7. LOCALITY WORKING: NEXT STEPS**

**(Pages 9 - 14)**

The Director for Community Services will submit a report outlining the arrangements for the transition of locality working.

## **8. QUESTIONS FROM MEMBERS OF THE PUBLIC**

The Committee and Officers will respond to questions from members of the public attending the Committee. Any question not answered shall be the subject of a written response within ten working days.

## **9. EXEMPT BUSINESS**

To consider passing a resolution under Section 100A(4) of the Local Government Act 1972 to exclude the press and public from the meeting for the following item(s) of business on the grounds that it (they) involve(s) the likely disclosure of exempt information as defined in paragraph(s) of Part 1 of Schedule 12A of the Act, as amended by the Freedom of Information Act 2000.

## **PART II (PRIVATE COMMITTEE)**

### **AGENDA**

#### **MEMBERS OF THE PUBLIC TO NOTE**

that under the law, the Committee is entitled to consider certain items in private. Members of the public will be asked to leave the meeting when such items are discussed.

NIL

*Schedules of planning applications received in respect of the Committee's two Wards are attached for Members' information only. Copies of the schedules will be available for inspection by members of the public at the meeting.*

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## Ham and St Budeaux Area Committee

Wednesday 13 January 2010

### PRESENT:

Councillor Gordon, in the Chair.  
Councillor Bowie, Vice Chair.  
Councillors Mrs Bragg and Wheeler.

Apologies for absence: Councillors Evans and Tuohy and Mrs M Storer and Mrs S White

The meeting started at 6.00 pm and finished at 7.30 pm.

*Note: At a future meeting, the committee will consider the accuracy of these draft minutes, so they may be subject to change. Please check the minutes of that meeting to confirm whether these minutes have been amended.*

### 41. DECLARATIONS OF INTEREST

There were no declarations of interest made by Members in accordance with the code of conduct.

### 42. MINUTES

Resolved that the minutes of 4 November 2009, be confirmed as a correct record.

### 43. CHAIR'S URGENT BUSINESS

With the permission of the Chair, Councillor Bowie informed the Committee that Tamarside Community College was to become a Marine Academy in September 2010.

Members of the public were advised –

- (i) that a consultation exercise was underway in the local community;
- (ii) to have their say on the matter by filling out consultation forms, which were available from the library or any major community venue;

### 44. POLICING ISSUES

Representatives of the Devon and Cornwall Constabulary were in attendance and gave an update on anti-social behaviour, crime statistics and dispersal orders. The Committee were informed that –

- (i) a dispersal order had been in operation in Ham and had been very positive. There had been a 41% reduction in anti-social behaviour (ASB) for the past three months, in comparison to the same period as last year;
- (ii) the neighbourhood team in Ham had confirmed that the multi-agency response to the dispersal order was working well;
- (iii) the dispersal order that had been in operation in St Budeaux was having a very positive impact with ASB reduced by 26% for the past three months, in comparison to the same period as last year;
- (iv) the dispersal orders had given extra powers to the police to be able to disperse youths and this was believed to be one of the reasons behind the high reductions in crime;
- (v) overall crime levels had been reduced in St Budeaux by 35% in the last three months, in comparison to the same period as last year;

- (vi) there had been little change in crime levels in Barne Barton over the past year; however, during this period last year Barne Barton had a dispersal order which had then been very effective. This showed that the dispersal order was still having positive effects even after it had ended;
- (vii) the neighbourhood team's had implemented some important and high profile ASBO's over the past year, with the most recent order making front page news in the local media;
- (viii) the position within the Police, recently vacated by Inspector Chudley due to retirement, was soon to be advertised.

The committee thanked the Police for their attendance.

Resolved that –

- (1) PCSO Carr be thanked for all his work at Sunnymede, this had been very much appreciated by the community;
- (2) ward councillors would be consulted on the police newsletters that would soon be distributed to the community.

45. **COUNCIL PRIORITIES REVIEW**

The Head of Performance, Policy and Partnerships gave a presentation on the review of Council priorities. Members of the Committee were informed that –

- (i) the purpose of the presentation was to remind Area Committees and customers of the council's Corporate Improvement Priorities (CIPs);
- (ii) the CIPs were due to be revisited and the council was endeavouring to get views from all Area Committees to inform next year's priorities;
- (iii) the comments and opinions taken from this Area Committee would be considered by the Overview and Scrutiny Management Board when scrutinising the budget and priorities for 2010/11;

Members of the Committee and members of the public were then asked to indicate, via a show of hands, if the council should "do more", "keep it up" or "do less" within nine key areas identified by the council which it believed were most relevant to customers. The result was as follows –

(Q.1)	I want you to provide better and more affordable housing?	
	A. Do more	3
	B. Keep it up	0
	C. Do less	0
(Q.2)	I want you to provide more culture and leisure facilities?	
	A. Do more	8
	B. Keep it up	0
	C. Do less	0
(Q.3)	I want you to tackle Anti-Social Behaviour?	
	A. Do more	5
	B. Keep it up	0
	C. Do less	0
(Q.4)	I want you to keep me informed and involved in local issues?	

	A. Do more	3
	B. Keep it up	4
	C. Do less	0
(Q.5)	I want you to work on providing better value for money?	
	A. Do more	7
	B. Keep it up	0
	C. Do less	0
(Q.6)	I want you to help older people live independently?	
	A. Do more	6
	B. Keep it up	1
	C. Do less	0
(Q.7)	We want cleaner streets?	
	A. Do more	9
	B. Keep it up	0
	C. Do less	0
(Q.8)	I want you to raise achievement in our schools and colleges?	
	A. Do more	7
	B. Keep it up	1
	C. Do less	0
(Q.9)	I want you to make it easier to get around Plymouth?	
	A. Do more	8
	B. Keep it up	1
	C. Do less	0
(iv)	during question two members of the public commented that -	
	<ul style="list-style-type: none"> <li>• there should be more cultural and leisure activities available in both the Ham and St Budeaux wards;</li> <li>• there should have been a specific question about the provision of leisure and cultural activities for young people;</li> </ul>	
(v)	it was commented, during question three, that some partners could do more, particularly in the area of ASB;	
(vi)	a member of the public felt that the questions were vague, particularly when using words such as achievement in schools or colleges, as this was viewed to be too subjective;	
(vii)	there were no questions specific to parking; this was a serious issue specifically for residents of St Budeaux.	

Other comments made during the Priorities discussion were, as follows –

- (viii) the council's Capital Programme had prioritised the section on schools over the past year, with significant resources being spent on this area.

The Head of Performance, Policy and Partnership was thanked for his attendance.

Resolved that the results of the feedback from all Area Committee's would be brought back to a future meeting of the Committee.

46. **LOCAL ENVIRONMENT FUND**

The Committee received a report on the Local Environment Fund (LEF) and noted that –

- (i) additional money was now available to the Committee and this needed to be spent by March 2010;
- (ii) if members had a request to spend the LEF monies then they would need to fill out an authorisation form;

Members commented that the funding request for the alleygates on Tresluggan Road had been successful and works to install them would be going ahead.

Resolved to request that the Democratic Support Officer set up a meeting with all Ham and St Budeaux ward councillors and the Fleet and Garage Manager to discuss spending arrangements for the LEF within the next two weeks.

47. **FUTURE AGENDA ITEMS**

Resolved that a request be sent to the Assistant Director for Regeneration and Development (Planning Services) for an Officer to attend and a report be submitted, on Section 106 spending arrangements for Ham and St Budeaux, to a future meeting of the Committee.

48. **QUESTIONS FROM MEMBERS OF THE PUBLIC**

Members of the public put forward questions, to which the following responses were provided;

- (i) regarding the question on the council not enforcing parking on double yellow lines at the rear of Pemros Road, this would be picked up by the ward councillors;
- (ii) regarding the question on the lack of enforcement at the taxi rank on St Budeaux Square, Councillor Bowie would take this matter further with the Licensing Department.

As a result of the response to the question on the St Budeaux Square area Controlled Parking Zone asked at the previous meeting, it was resolved that –

- (1) a letter be sent to the Cabinet Member for Transport, on behalf of the Committee, asking him to respond to the Committee as to why he had not made a decision on this subject yet and also a request for him to attend the next meeting of the Committee;
- (2) a request be sent to the Cabinet Member for Transport and the Assistant Director for Regeneration and Development (Transport) for them to advise members of the Committee as to when the CPZ report will be finalised;
- (3) a request be sent to the Assistant Director for Regeneration and Development (Transport) asking for a full account including a complete timetable of events and monies spent on the CPZ area in St Budeaux from 2002/03 to present day to be forwarded on to all ward councillors.

49. **DATE OF NEXT MEETING**

The Committee were informed that the next meeting would take place at 6pm on 31 March 2010 at the Halcyon Centre, North Prospect.



50. **EXEMPT BUSINESS**

There were no items of exempt business.

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**BRIEFING NOTE FOR HAM AND ST BUDEAUX AREA COMMITTEE, 31 MARCH 2010**

**SECTION 106 AGREEMENT SPENDING ARRANGEMENTS**

At the Area Committee's meeting on 13 January 2010, it was requested that a report be presented outlining Section 106 Agreement spending arrangements. This report presents a brief summary of how spending associated with Planning Obligations is organised.

It should be noted that there are two categories of Planning Obligation which require management.

**The first category relates to Planning Obligations of planning applications submitted before the Planning Obligations & Affordable Housing Supplementary Planning Document was adopted in December 2008.**

These are bespoke Planning Obligations where any spending provisions identified are allocated to individual Services to lead on delivering the project. Each Service must identify a project manager and takes responsibility for spending the money in accordance with the Agreement. Projects identified are usually quite specific and care needs to be taken to ensure that any expenditure is aligned with the terms set out in the Agreement.

The table below shows the outstanding Planning Obligations of this nature relating to Ham and St Budeaux, also identifying the lead Service.

**Planning Obligations in Ham**

Planning Application Number	Address	Obligation Summary	Lead Service	Amount	Money received?
00/00981/FUL	BEACON RESERVOIR (DEMOLISHED) BEACON PARK ROAD	Secondary school provision in vicinity of development	Education	£7,600	Yes
01/01414/FUL	BEACON PARK RUGBY GROUND BEACON PARK ROAD	For offsite recreation facilities (Brickfields)	Culture Sport & Leisure	£62,000	Yes
06/01629/FUL	FORMER ALLOTMENT GARDENS HAM DRIVE	Offsite highway improvements	Transport	£36,500	Yes
06/01629/FUL	FORMER ALLOTMENT GARDENS HAM DRIVE	Secondary school provision in vicinity of development	Education	£36,241	Yes
09/01375/FUL	WOLSELEY ROAD	Replacement tree planting	Parks	£200	No

Note: Total amount received £142,341

## Planning Obligations in St. Budeaux

Planning Application Number	Address	Obligation Summary	Lead Service	Amount	Money received?
06/02075/FUL	ST BUDEAUX COMMUNITY CENTRE & PUBLIC CAR PARK,	Upgrading bus stop along Wolesley Rd to include Real time passenger information.	Transport	£9,500	Yes
06/02075/FUL	ST BUDEAUX COMMUNITY CENTRE & PUBLIC CAR PARK,	Replacement leisure facilities within this locality	Culture Sport & Leisure	£50,000	Yes
02/00707/OUT	LAND AT THE WEST END OF FOULSTON AVENUE	For the maintenance of an open space on its transfer to the Council.	Parks	£30,000	No
05/01023/FUL	LO COST CAR CENTRE LTD NORMANDY WAY	Play	Parks	£22,000	No

Note: Total amount received £59,500

**The second category relates to Planning Obligations of planning applications submitted after the Planning Obligations & Affordable Housing Supplementary Planning Document was adopted in December 2008.**

The SPD sets out a new basis for the negotiation of Planning Obligations.

Most developments are required to pay a standard charge (known as the Plymouth Development Tariff), which secures funding for key infrastructure needs such as schools, open space, transport and sports/leisure provision. Developments contribute to the Tariff regardless of whether they are in a part of the city with good or poor community infrastructure. The collection of funds in this way will then enable the Council to allocate funds to address infrastructure needs. Each lead Service will be responsible for spending, but it must be in accordance with a proper approach to prioritising expenditure and related to planning purposes. A governance framework is currently under development to ensure that this process is managed effectively.

Tariff is paid on commencement of development, and to date very few contributions have been received. This is due primarily to the time lag between submitting an application and starting on site, and the impact of the recession which has significantly slowed down delivery. However, over time the Tariff funding pots will build up enabling the city's infrastructure needs associated with the cumulative impact of development to be addressed.

It should be noted that the Tariff provides gap funding only, and it can only be used to address the infrastructure impacts arising from new developments.

In addition to the Plymouth Development Tariff, some Section 106 Agreements will have what is known as a Negotiated Element. This often includes Affordable Housing provision as well as provisions not covered by the Tariff but which are needed to make the development acceptable (e.g. site specific access improvements). The organisation of spend for these types of Agreement is as for those in place before the SPD was adopted.

Paul Barnard  
Assistant Director of Development

## Locality Working

**This document is available in other languages and in accessible formats,  
please contact 01752 304026**

### 1. Introduction

1.1 In the Autumn last year all Area Committees were consulted on proposals for 'Locality working', which aims to improve public engagement and improve the way service providers work together. A meeting of the full Council on 1<sup>st</sup> February 2010 decided to introduce Locality working from June 2010. The paper explains the transition to Locality Working and provides answers to possible questions that members of the Committee might have.

1.2 As a result of the decision, this is the last Area Committee cycle arranged.

### 2. The Locality Working Model Agreed by Council on 1<sup>st</sup> February 2010

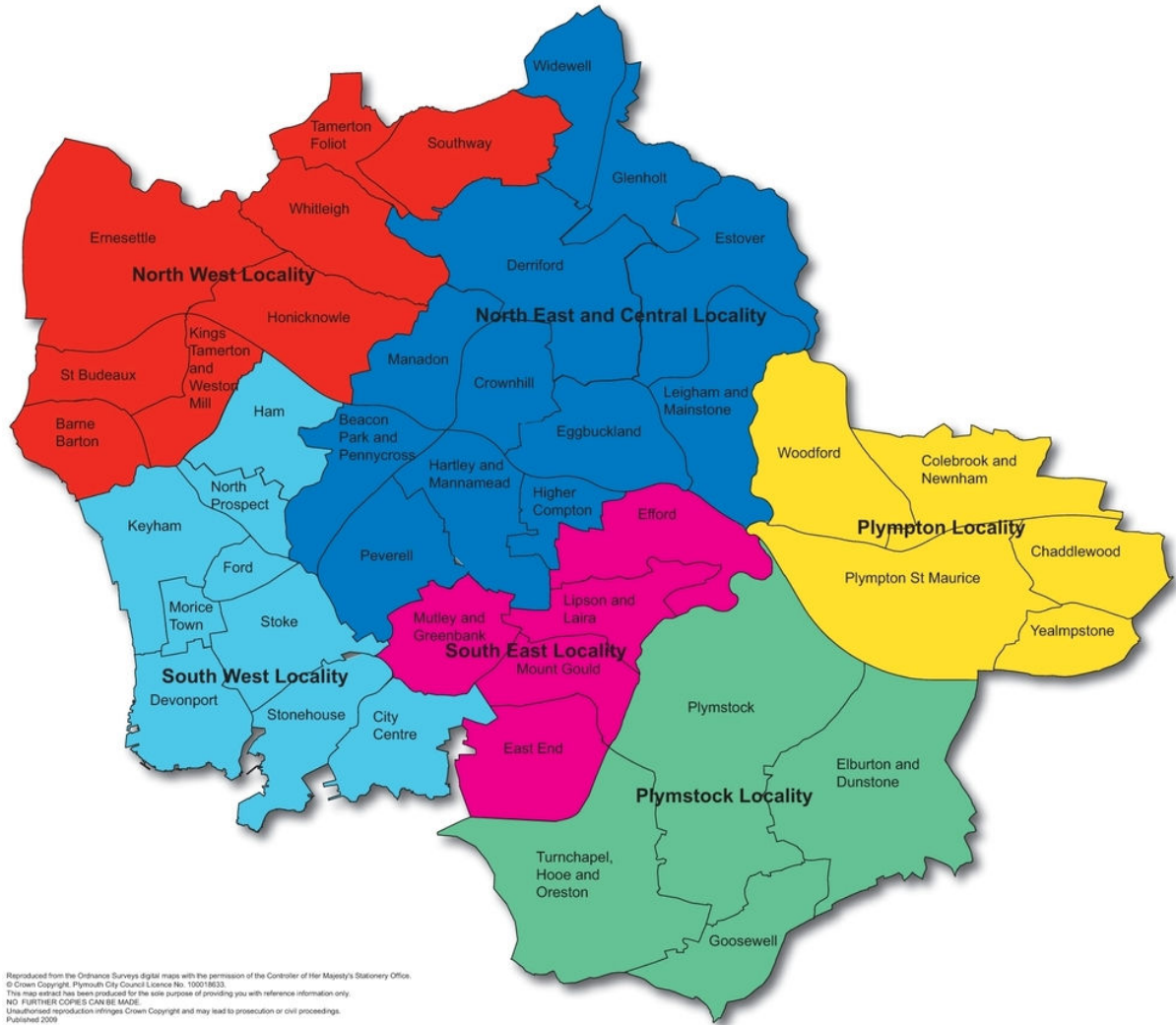
2.1 Locality Working involves changes to the way the City Council and its partners engage with the public and delivers services. The 'Locality working model' aims to improve the way we work with other service providers (such as Health and Police), to respond to issues identified by communities, and to deliver solutions in liaison with councillors.

2.2 The Local Strategic Partnership (LSP) has identified six 'Localities' within Plymouth, so that services can organise around consistent boundaries. Each Locality consists of a number of Plymouth's 43 Neighbourhoods which are based on well-established natural boundaries, recognised by local people. A map of Plymouth Localities and Neighbourhoods is set out below.

2.3 Locality Service Co-ordination Teams are being set up, involving practitioners from the following key services: Community Safety, Children and Young People, Health and Adult Social Care and Street Services. Each of the six Localities will have its own Team led by a senior Locality Team Manager. The Team will be dedicated to responding to priorities which need joint agency working to resolve.

2.4 Each Locality Service Co-ordination Team's agenda will be set by ward councillors, working with Police and Health Sector partners. They will be responsible for identifying priorities and agreeing solutions with the Team Manager. To help identify priorities, councillors will be invited to attend Neighbourhood Partners & Communities Together (PACT) meetings and be guided by a range of other community views and issues expressed within the Neighbourhood.

2.5 The existing Area Committee system will be replaced by Neighbourhood level community engagement.



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Map of Plymouth Localities and Neighbourhoods

### 3. Questions and Answers

#### How will residents be able to make their views known about service provision?

- 3.1 There will be a number of opportunities available within each Neighbourhood, tailored according to local circumstances. In the short term these include the following:
- 'Partners and Communities Together' (PACT) public meetings and events (see 3.4 below)
  - Commenting on-line, using the Council's website [plymouth.gov.uk](http://plymouth.gov.uk) select 'comment' then 'Have Your Say'
  - Contacting Councillors via the Council's Contact Centre telephone 01752 668000 or using the Council's website [plymouth.gov.uk](http://plymouth.gov.uk) select 'Council and democracy' then 'Councillors and Committees' then 'Councillors'.
- 3.2 Members of the public who have attended Area Committee meetings will be able to get involved in their PACT events close to where they live.

## Which Neighbourhoods are covered by this Area Committee and its Wards?

<i>Area Committee</i>	<i>Neighbourhood covered by Area Committee</i>
Ham & St Budeaux	Barne Barton Beacon Park & Pennycross Ham North Prospect Kings Tamerton & Weston Mill St Budeaux

<i>Ward</i>	<i>Councillor</i>	<i>Neighbourhood covered by Ward</i>
Ham	Tudor Evans Ian Gordon Tina Tuohy	Beacon Park & Pennycross Ham North Prospect Kings Tamerton & Weston Mill
St Budeaux	Sally Bowie Gloria Bragg George Wheeler	Barne Barton King's Tamerton & Weston Mill St Budeaux

### Which Neighbourhood do I live in?

- 3.3 You can check this using the 'Plymouth Informed' web-site: <http://www.plymouth-informed.org.uk>: enter the site, select 'Search', enter your post code, select 'Get map', select 'Boundaries', select 'Neighbourhoods', then direct pointer to map and the Neighbourhood name will be identified. Alternatively, you can email [plyminfd@plymouth.gov.uk](mailto:plyminfd@plymouth.gov.uk) advising your post code in your query, or call the Council's Contact Centre telephone 01752 668000.

### When are the next PACT meetings in our Neighbourhoods?

- 3.4 PACT events are currently arranged by the Neighbourhood Policing Team. They include public meetings, panels, surgeries and street surveys, dependent on what works best for involving local people in a particular area. This mix of engagement opportunity will continue, but with more support from the City Council.
- 3.5 Details of forthcoming PACT meetings and events are advertised in the local area by Devon and Cornwall Police and can be found on the Neighbourhood Policing website: <http://neighbourhoodpolicing.devon-cornwall.police.uk/Pages/FindMyNeighbourhood.aspx>, search by Neighbourhood or post code. Alternatively, contact Devon and Cornwall Constabulary (Non-emergency calls – 24 hours – 08452 777444), supplying your Neighbourhood name or post code.
- 3.6 An update on PACT meetings to be held in the area will be reported at the Committee meeting.

### **How were Neighbourhoods agreed?**

- 3.7 Neighbourhoods were defined back in 2001 following public consultation and councillor involvement. In particular they were to be the basis for data gathering and neighbourhood renewal initiatives. They were defined primarily on the basis of 'best fit' for neighbourhood identity purposes, reflecting both physical and community boundaries, rather than political (ward) boundaries, which in some cases did not reflect community identity.
- 3.8 Since that time data has been collected and assigned on a Neighbourhood basis, and Neighbourhoods have formed the 'building blocks' for the City, used by City Council departments, Police and Health, for a range of data and information purposes, and for more easily identifying, for example, pockets of deprivation.

### **How were Localities agreed?**

- 3.9 Neighbourhoods are too small for most administrative and service delivery purposes. With the drive to achieve better service co-ordination across public sector, whilst at the same time relating to reasonably local areas, Localities offer a way forward. The lead came from partners within the Local Strategic Partnership (LSP), which represents public, private and Third sector organisations across the city. An assessment was carried out by Plymouth Analysts' Network to develop a proposal that took into account existing working arrangements and socio-economic factors.
- 3.10 Following this assessment, Locality boundaries were agreed by the Local Strategic Partnership Executive at their meeting on 20<sup>th</sup> August 2008, and this was endorsed by a meeting of the LSP Board on 19<sup>th</sup> September 2008.
- 3.11 A number of services have already adopted Localities as the basis for their organisational and data collection needs. Examples include Children and Young People's services, Health visitors, and Town Planning. Adult Social Care and related NHS services and Police and Community Safety are also moving that way.

### **Have people been consulted on the proposals?**

- 3.12 The proposals have been developed following public consultation between July-October last year. Although the LSP had taken a decision on Localities, no decision had yet been taken on how this might affect Plymouth City Council and other service providers. Any decision needed to go through the full democratic processes. This is reflected in the decision eventually taken by Full Council on 1<sup>st</sup> February 2010. In addition Locality working was subject to consideration through the Overview and Scrutiny process.

### **What did people say?**

- 3.13 The response can be summarised as follows:



- Support for the concept of a Service Coordination Team in each Locality, with representation from key services as a way of improving joining up of service delivery
- Support for the appointment of a Locality lead for each Service Coordination Team; these people to be drawn from a variety of LSP partners' senior staff
- Area Committees are generally not operating well as a means of community engagement, but that original proposals to establish new Partnerships based on Locality boundaries would not be any more effective, because Localities are too big and too diverse as an effective unit for engagement
- Community engagement is only likely to be effective at Neighbourhood level, therefore strong support for improving community engagement at this level, and a recognition that this need not be through very formal processes
- A view that meetings alone are not an effective way of engaging some people, particularly young and 'seldom heard' people
- Improved mechanisms are needed to support councillors as advocates of their communities and to get local issues resolved.

### **When will Locality working be introduced?**

3.14 Locality working is due to be launched in June 2010. The March 2010 Area Committees are the last ones arranged.

## **4. Conclusion**

- 4.1 The proposed model of Locality Working has potentially significant benefits for Plymouth, in respect of improved service delivery and effective use of resources. Inevitably the detail will evolve according to local circumstances, priorities and needs. Generally, however, the proposals take on board consultation feedback and they align very closely with the Overview & Scrutiny Management Board's recommendations. Proposals can be implemented without additional impact on the Council's budget and will help address its Corporate Improvement Priorities.
- 4.2 Any undertaking of this kind will not operate perfectly from the start, and implementation will be kept under review, with a formal review undertaken after 12 months of implementation.

Director for Community Services

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